

## Message Text

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47

ACTION ARA-10

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02

NSAE-00 NSC-05 PA-02 PRS-01 SP-02 SS-15 USIA-15

ERDA-07 ACDA-10 IO-10 EB-07 NRC-07 OES-05 FEAE-00

COME-00 STR-04 TRSE-00 OMB-01 AID-05 CIEP-02 FRB-01

AGR-10 INT-05 SAB-01 /140 W  
----- 016625

R 141600Z MAY 75

FM AMEMBASSY BRASILIA  
TO SECSTATE WASHDC 9228  
INFO AMEMBASSY BONN

UNCLAS SECTION 1 OF 2 BRASILIA 3786

E.O. 11652: N/A

TAGS: PFOR, US, PARM, BR, GW, XM, OAS

SUBJECT: BRAZILIAN FOREIGN MINISTER QUOTED ON TALK WITH SECRETARY  
OAS GA, NUCLEAR AGREEMENT WITH GERMANY, ETC.

SUMMARY: BRAZILIAN FOREIGN MINISTER SILVEIRA WAS CITED IN NEWS STORY AS QUOTING SECRETARY KISSINGER TO THE EFFECT THAT THE U.S. WILL NOT TAKE ANY DECISION IN RELATION TO THE WESTERN WORLD WITHOUT CONSULTING BRAZIL; AND THAT SECRETARY PLANS TO VISIT SOUTH AMERICA IN JULY OR AUGUST 1975. SILVEIRA ALSO REPORTED AS DECLARING THAT RESULTS OF OAS MEETING AND OF PERSONAL CONTACTS AMONG FOREIGN MINISTERS HAVE BEEN VERY PROFITABLE; THAT BRAZIL WILL MAINTAIN ITS POLICY TOWARD CUBA; AND THAT NUCLEAR ENERGY AGREEMENT TO BE SIGNED BETWEEN BRAZIL AND FRG WILL HAVE EXCLUSIVELY PEACEFUL PURPOSES AND WILL BE SUBJECT TO ALL SAFEGUARDS, WHILE BRAZIL MAINTAINS ITS CURRENT POSITION ON THE NPT.  
END SUMMARY.

1. FOLLOWING IS TEXT OF STORY DATELINED WASHINGTON BY SPECIAL CORRESPONDENT ARY RIBEIRO OF PRESTIGIOUS O ESTADO DE SAO PAULO.

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2. QUOTE THE UNITED STATES WILL NOT TAKE ANY DECISION IN

RELATION TO THE WESTERN WORLD WITHOUT CONSULTING BRAZIL. THIS STATEMENT WAS MADE BY SECRETARY KISSINGER DURING A LUNCHEON HE OFFERED TO HIS BRAZILIAN COLLEAGUE AT THE DEPARTMENT OF STATE. THIS INFORMATION WAS PROVIDED TO BRAZILIAN JOURNALISTS BY THE BRAZILIAN MINISTER OF FOREIGN AFFAIRS HIMSELF AT THE BRAZILIAN EMBASSY IN WASHINGTON. THE INTERVIEW WAS THE FIRST HE HAS GIVEN TO THE PRESS SINCE HE TOOK OFFICE A LITTLE OVER A YEAR AGO. SILVEIRA ADDED THAT THERE HAVE BEEN FREQUENT EXCHANGES OF LETTERS BETWEEN HIM AND KISSINGER, AND THAT A MECHANISM OF MUTUAL CONSULTATIONS IS IN FULL OPERATION.

3. DURING THE LUNCHEON, KISSINGER TALKED ABOUT HIS PROPOSED TRIP TO SOME SOUTH AMERICAN COUNTRIES, INCLUDING BRAZIL, WHICH HAD BEEN SCHEDULED FOR OCTOBER 1974, WAS POSTPONED TO EARLY 1975, AND THEN TO APRIL, AND, FINALLY, PUT OFF AGAIN. KISSINGER SAID HE HOPES TO MAKE THE TRIP THIS SUMMER, I.E., IN JULY OR AUGUST. THE CONVERSATION DURING THE LUNCHEON, ACCORDING TO SILVEIRA, WAS VERY PROFITABLE BECAUSE "THE RELATIONS BETWEEN THE TWO COUNTRIES ARE NOW VERY MATURE". THERE IS ON BOTH SIDES AN HONEST AND FRANK UNDERSTANDING OF THE RESPECTIVE POSITIONS. THE UNITED STATES KNOWS THAT BRAZIL IS AGAINST AUTOMATIC ALIGNMENTS. BEFORE ADHERING TO ANY POSITION, BRAZIL WILL FIRST MAKE SURE THAT IT EFFECTIVELY MEETS ITS INTERESTS.

4. BRAZIL, HOWEVER, RECOGNIZES THE U.S. POSITION OF LEADERSHIP IN THE WESTERN WORLD--WHICH, IN A POLITICAL SENSE, ACCORDING TO SILVEIRA, ALSO ENCOMPASSES ALL OF AFRICA, THE ARAB COUNTRIES AND JAPAN--AND ALSO RECOGNIZES THAT THERE IS A GREAT DEAL OF COMMON INTERESTS TO BE DEFENDED. "WE ARE LOYAL AND HONEST FRIENDS," THE MINISTER SAID, "BUT WITHOUT ATTACHING AN EMOTIONAL CONTENT TO OUR RELATIONS, ALTHOUGH THE ELEMENTS OF AFFECTION NEVER FAIL TO EXIST, EVEN IN CASES OF RELATIONS AMONG COUNTRIES."

5. THE IMPORTANT FACTOR, HOWEVER, IS THE FRANKNESS WHICH EXISTS IN THE RELATIONS BETWEEN THE UNITED STATES AND BRAZIL, SILVEIRA STRESSED. THIS HAS PERMITTED THE SOLUTION OF DIFFICULT PROBLEMS WHICH OCCASIONALLY ARISE IN BILATERAL RELATIONS.

6. THE MECHANISM FOR FREQUENT CONSULTATIONS IS IN THIS SENSE, ALSO VERY USEFUL. "THE UNITED STATES NOW CONSULTS BRAZIL ON A UNCLASSIFIED

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MOST VARIED RANGE OF QUESTIONS," THE MINISTER STATED.

7. ASKED WHETHER HE HAD NOTICED ANY CHANGE IN KISSINGER'S LANGUAGE, THE MINISTER ANSWERED AFFIRMATIVELY. "THIS WAS WHAT IMPRESSED MY COMPANIONS MOST," HE ADDED. DURING THE LUNCHEON MINISTER SILVEIRA WAS ACCOMPANIED BY AMBASSADOR ARAUJO CASTRO; THE BRAZILIAN AMBASSADOR THE THE OAS, PAULO VIDAL; AND DIPLOMATS GERALDO HOLANDA AND NOGUEIRA, BOTH FROM HIS OFFICE IN BRASILIA.

8. BEFORE SPEAKING ABOUT HIS MEETING WITH KISSINGER, SILVEIRA GAVE THE JOURNALISTS A GENERAL RUN-DOWN ON THE CURRENT ASSEMBLY . HE SAID THAT THE MEETING HAS BEEN IMPORTANT MAINLY BECAUSE OF THE PERSONAL CONTACTS AMONG THE FOREIGN MINISTERS. THIS MEETING HAS PROVEN THAT THERE IS A PROCESS OF NATIONAL "AFFIRMATION" IN LATIN AMERICA. THESE COUNTRIES ARE BECOMING CONSCIOUS OF THEIR PRIVATE INTERESTS, WHICH THEY NO LONGER SACRIFICE IN FAVOR OF LYRIC POSITIONS. THIS, ACCORDING TO SILVEIRA, IS VERY IMPORTANT BECAUSE IT MAKES TIES STRONGER. SINCE THERE IS A LARGE NUMBER OF COMMON INTERESTS, THE COUNTRIES WILL TEND TO GET CLOSER TOGETHER IN THE DEFENSE OF THEIR INTERESTS. THE UNION WILL, THEREFORE, HAVE A MORE SOLID BASIS.

9. THIS CHANGE IN THE BEHAVIOR OF LATIN AMERICAN COUNTRIES OBVIOUSLY HAS IMPLICATIONS IN U.S. POLICY FOR THIS AREA. THE UNITED STATES IS BEING LED TO PAY GREATER ATTENTION TO THIS CONTINENT EACH DAY. THE BRAZILIAN POSITION ITSELF IN THIS CONTEXT IS VERY DIFFERENT FROM THAT OF TEN YEARS AGO. A DECADE AGO BRAZILIAN EXPORTS TOTALLED ABOUT 1 BILLION DOLLARS. THIS YEAR, THE EXPORTS WILL REACH ABOUT 15 BILLION DOLLARS. (SIC). WITHIN TWO OR THREE YEARS THEY WILL PROBABLY BE BETWEEN TWENTY TO THIRTY BILLION. THIS WILL THEN REPRESENT ONE TENTH OF THE EXPORTS OF THE UNITED STATES "WHICH IS A WORLD WITHIN THE WORLD". THUS, LATIN AMERICA, IN TERMS OF MARKET, ASSUMES EACH DAY A GREATER IMPORTANCE. A SITUATION OF BALANCE BETWEEN LATIN AMERICA AND THE U.S. IS BEGINNING TO BE SHAPED.

10. THIS WHOLE PICTURE, SILVEIRA ADDED, HAS CREATED A VERY FAVORABLE CLIMATE FOR THIS MEETING. THIS IS THE CLIMATE WHICH HAS ALWAYS BEEN PRESENT IN THE SESSIONS "FOR GENERAL CONVERSATIONS" WHICH WERE HELD UNTIL THIS MORNING. THESE CONFIDENTIAL SESSIONS, IN WHICH THE MINISTERS HAVE TALKED FREELY ABOUT FOUR UNCLASSIFIED

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TOPICS PREVIOUSLY INCLUDED IN THE AGENDA--TRADE ACT, MINERAL RESOURCES, REFORM OF THE INTERAMERICAN SYSTEM AND THE QUESTION OF THE PANAMA CANAL--HAVE TAKEN THE PLACE OF THE SPEECHES WHICH PREVIOUSLY REPRESENTED THE BEGINNING OF THE GENERAL ASSEMBLEIS. THIS PART ENDED TODAY. THE WORK OF THE COMMITTEES WILL START MONDAY. THE NEW WORKING MECHANISM, ACCORDING TO SILVEIRA, "IS STILL CRAWLING". AT THE BEGINNING, THERE WERE SOME QUASI-FORMAL STATEMENTS, ALMOST SIMILAR TO THE SPEECHES WHICH WE TRIED TO AVOID. LATER, HOWEVER, THERE WAS GREATER RELAXATION, AND A TRUE DIALOGUE STARTED. CRIMMINS

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AGR-10 INT-05 SAB-01 /140 W

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FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC 9229

INFO AMEMBASSY BONN

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11. ALTHOUGH NOTHING HAS YET BEEN DECIDED--AND THIS WAS NOT  
AITUALLY EXPECTED-- THE RESULT HAS SO FAR BEEN POSITIVE, ACCORDING  
TO SILVEIRA. THE UNITED STATE MADE NEW DECLARATIONS OF INTEN-  
TION CONCERNING THE APPLICATION OF THE TRADE ACT AND "THIS IS A  
COMMITMENT THEY HAVE ASSUMED WITH THEMSELVES." U.S. OFFICIALS  
ALSO CLARIFIED SOME IMPORTANT POINTS: THE FACT, BY IT-  
SELF, THAT A COUNTRY MAY BELONG TO AN ASSOCIATION OF PRODUCERS  
WILL NOT BRING ABOUT SANCTIONS. KISSINGER ASSURED THAT THE U.S  
WILL FAVOR THE NEGOTIATION OF A NEW INTERNATIONAL COFFEE AGREE-  
MENT. LIKEWISE, IN THE FIELD OF MINERAL RESOURCES, ACCORDING  
TO SILVEIRA, SOME POSITIVE STEPS HAVE BEEN TAKEN, ALTHOUGH THIS  
IS STILL A VERY COMPLEX QUESTION, WHICH WILL REQUIRE A GREAT  
DEAL OF DEBATE.

12. AS TO PANAMA, THE RESULTS HAVE BEEN SO SATISFACTORY THAT  
THE TWO PARTIES HAVE DECIDED TO SIGN A JOINT NOTE. BRAZIL, IN  
THIS CASE, HAS LIMITED ITSELF TO SUPPORTING THE NEGOTIATIONS,  
WHICH, ON THE INITIATIVE OF THE THE TWO PARTIES, ARE BEING CONDUCTED  
WITH THE COLLABORATION OF THE OAS.

13. CONCERNING THE REFORM OF THE INTERAMERICAN SYSTEM, BRAZIL  
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HAS ADVOCATED THE POINT OF VIEW THAT THE SPECIAL COMMITTEE'S REPORT BE SUBMITTED TO A PROCESS OF "REFINEMENT" WITHIN THE SPHERE OF THE ORGANIZATIONS WHICH ARE THE OBJECT OF THE REFORM. THIS IS A HUGE WORK, COVERING ABOUT ONE HUNDRED AND FIFTY ARTICLES.

14. BRAZIL, SILVEIRA CONFIRMED, WAS AGAINST THE MOVEMENT UNDERTAKEN BY SOME FOREIGN MINISTERS AIMED AT PERMITTING THE OAS PERMANENT COUNCIL TO MODIFY ARTICLE 17 OF THE INTERAMERICAN TREATY ON RECIPROCAL ASSISTANCE. THE ARTICLE DEALS WITH THE QUORUM NECESSARY TO LIFT SANCTIONS APPLIED AGAINST A GIVEN COUNTRY. THEIR MOVEMENT WAS INTENDED TO SHORTEN THE TIME FOR THE REINTEGRATION OF CUBA INTO THE INTERAMERICAN SYSTEM. BRAZIL IS IN FAVOR OF THE MODIFICATION. NOT FOR CUBA, BUT BECAUSE IT UNDERSTANDS THAT NO COUNTRY SHOULD BE SUBJECT TO THE WISHES OF A MINORITY OF ONE THIRD. BRAZIL INSISTED, HOWEVER,--WITH SOME SUCCESS, IT SEEMS--THAT A MINIMUM OF FORMALITY SHOULD BE OBSERVED. ONLY A MEETING FOR CONSULTATION SHOULD BE ABLE TO MODIFY THE TREATY. THIS MEETING COULD BE CALLED FOR JUNE OR JULY IN COSTA RICA. WITH THE MODIFICATION OF THE QUORUM, THE CHANGE WOULD PROVISIONALLY GO INTO FORCE, UNTIL IT WOULD BE FORMALLY RATIFIED BY THE MAJORITY OF THE GOVERNMENTS. THIS WOULD PERMIT THE IMMEDIATE LIFTING OF THE BLOCKADE TO CUBA BY THE COUNTRIES INTERESTED IN IT.

15. BRAZIL, HOWEVER, ACCORDING TO SILVEIRA, WILL MAINTAIN ITS POSITIONS REGARDING CUBA. IT IS NOT CONVINCED YET THAT THAT COUNTRY HAS CHANGED ITS POLICY OF INTERVENTION IN THE INTERNAL MATTERS OF OTHER COUNTRIES IN THE CONTINENT. SILVEIRA DID NOT DEEM SATISFACTORY THE RECENT STATEMENTS BY FIDEL CASTRO. IN SILVEIRA'S OPINION, "THEY WERE ONLY REASONABLE." IN ADDITION, HE NOTED, CASTRO REFERRED MORE TO THE U.S., SINCE HE SPOKE OF NEIGHBORING COUNTRIES. IN ANY CASE, SILVEIRA SAID, THE PROBLEM IS MORE IMPORTANT TO THE U.S. THAN TO BRAZIL. EVEN IN THE HYPOTHESIS OF A DECISION TO LIFT THE BLOCKADE, THIS WILL NOT NECESSARILY MAKE BRAZIL RE-ESTABLISH RELATIONS WITH CUBA. "THIS IS A SUBJECT," HE CONCLUDED, "THAT WILL BE EXAMINED BY THE GOVERNMENT IN ACCORDANCE WITH THE NATIONAL INTEREST." HE ADMITTED, HOWEVER, THAT IN SOME INTERNATIONAL MEETINGS IN WHICH CUBA HAS PARTICIPATED, RELATIONS AMONG THE DELEGATES OF THE TWO COUNTRIES HAVE BEEN NORMAL. HE STATED THAT HE HOPES THAT SUCH RELATIONS MAY CONTINUE.

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16. IN REPLY TO A JOURNALIST, SILVEIRA STATED THAT THE AGREEMENT TO BE SIGNED BETWEEN BRAZIL AND GERMANY ON ATOMIC ENERGY FOR PEACEFUL PURPOSES WILL BE SUBORDINATED TO ALL SAFEGUARDS, AND THAT NO COUNTRY HAS ANYTHING TO FEAR REGARDING THE QUESTION

OF PROLIFERATION OF ATOMIC WEAPONS. BRAZIL HAS NOT SIGNED  
THE NPT ONLY BECAUSE THE TREATY "HAS LEGALIZED" A SITUATION  
WHICH ALREADY EXISTED, FAVORING A FEW COUNTRIES AND PREVENTING  
THE OTHERS FROM HAVING ACCESS TO ATOMIC TECHNOLOGY. BRAZIL,  
HOWEVER, SILVEIRA NOTED, IS ONLY INTERESTED IN USING NUCLEAR  
ENERGY FOR PEACEFUL PURPOSES, IN FAVOR OF ITS OWN DEVELOPMENT.Z  
"WE ARE NOT PLAYING ANY GAME WHICH IS NOT ABSOLUTELY CLEAR."  
UNQUOTE.  
CRIMMINS

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## Message Attributes

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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 14 MAY 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
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**Disposition Approved on Date:**  
**Disposition Authority:** n/a  
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**Review Authority:** SmithRJ  
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**Subject:** BRAZILIAN FOREIGN MINISTER QUOTED ON TALK WITH SECRETARY OAS GA, NUCLEAR AGREEMENT WITH GERMANY, ETC.  
**TAGS:** PFOR, PARM, US, BR, GE, XM, OAS, (KISSINGER, HENRY A), (AZEREDO DA SILVEIRA, ANTONIO F)  
**To:** STATE  
**Type:** TE  
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